

CULTURE, HERITAGE AND SPORT COMMITTEE

MEETING TO BE HELD AT 9.00 AM ON WEDNESDAY, 13 MARCH 2024 IN ROOM D2, RICHMOND BUILDING, UNIVERSITY OF BRADFORD

AGENDA

Please note that this meeting will be filmed for live or subsequent broadcast via the Combined Authority's internet site. At the start of the meeting the Chair will confirm if all or part of the meeting is being filmed. Generally, the public seating areas will not be filmed; however, by entering the meeting room and using the public seating area, you are consenting to being filmed and to the possible use of those images and sound recordings for webcasting. If you have any queries regarding this, please contact Governance Services on 0113 251 7220.

- 1. APOLOGIES FOR ABSENCE
- 2. DECLARATION OF DISCLOSABLE PECUNIARY INTERESTS
- 3. EXEMPT INFORMATION POSSIBLE EXCLUSION OF THE PRESS AND PUBLIC
- 4. MINUTES OF THE MEETING HELD ON 26 JANUARY 2024 (Pages 1 8)
- 5. CHAIR'S UPDATE

Lead Member: The Mayor

6. DELIVERY UPDATE

Lead Director: Felix-Kumi Ampofo, Lead Authors: Jim Hinks

7. YORKSHIRE SPORT FOUNDATION PRESENTATION

Lead Director: Felix-Kumi Ampofo, Lead Authors: Yusuf Ukadia (Pages 9 - 28)

8. BRITISH LIBRARY NORTH

Lead Director: Liz Hunter, Lead Authors: Kate Thompson (Pages 29 - 34)

9. DATE OF NEXT MEETING

The date of the next meeting will be confirmed at the Combined Authority's Annual Meeting, subject to the approval of the proposed Calendar of Meetings 2024-25.

Signed:

Chief Executive

West Yorkshire Combined Authority



MINUTES OF THE MEETING OF THE CULTURE, HERITAGE AND SPORT COMMITTEE HELD ON FRIDAY, 26 JANUARY 2024 AT THE LEEDS LIBRARY, 18 COMMERCIAL STREET, LEEDS, LS1 6AL

Present:

Mayor Tracy Brabin (Chair)
Councillor Sarah Ferriby
Councillor Jenny Lynn
Councillor Aafaq Butt
Councillor Jonathan Pryor

Councillor Jo Coles

Nathan Clark

Caroline Cooper Charles

Wieke Eringa Boluaji Fagborun Deborah Munt Sam Nicholls Ben Walmsley

Dominic Bascombe (Advisory

Representative)

Oliver Bray (Advisory Representative)

Richard Butterfield (Advisory

Representative)

Nigel Harrison (Advisory Representative)

Pete Massey (Advisory Representative)
Professor Dave Russell (Advisory

Representative)

West Yorkshire Combined Authority

Bradford Council Calderdale Council Kirklees Council Leeds City Council

York Council

Private Sector Representative Private Sector Representative

Advisory Representative (Equity UK)

Advisory Representative (Leeds Beckett

University)

Advisory Representative (Historic

England)

Advisory Representative (Yorkshire Sport

Foundation)

Advisory Representative (Arts Council) Advisory Representative (Yorkshire Universities - Leeds Art University)

In attendance:

Felix Kumi-Ampofo (Director) West Yorkshire Combined Authority Peter Glover West Yorkshire Combined Authority Jim Hinks West Yorkshire Combined Authority Ben Kearns West Yorkshire Combined Authority Myles Larrington West Yorkshire Combined Authority Helen Pheby West Yorkshire Combined Authority Beth Woods West Yorkshire Combined Authority Yusuf Ukadia West Yorkshire Combined Authority

1. Chair's Opening Remarks

The Mayor opened the meeting of the Culture, Heritage and Sport Committee by stating that the gathering would be exciting as a workshop was scheduled to take place after the formal meeting had concluded. The Mayor encouraged blue sky thinking from members, entreating them to be ambitious for West Yorkshire.

2. Apologies for Absence

Apologies for absence were received from Councillor Lynn Masterman (Wakefield Council), Private Sector Representatives, Syima Aslam MBE, Halima Khan, Alan Lane, Leigh-Anne Stradeski, Nicky Chance-Thompson MBE and Advisory Representatives, Helen Featherstone (National Lottery Heritage Fund), Catherine Mitchell (Arts Council) and Paul Reed (Musicians' Union).

3. Declaration of Disclosable Pecuniary Interests

There were no declarations of pecuniary interests at the meeting.

4. Exempt Information - Possible Exclusion of the Press and Public

There were no agenda items that required the exclusion of the public and press.

5. Minutes of the Meeting held on 27 October 2023

Resolved: That the Minutes of the meeting of the Culture, Heritage and Sport Committee held on 27 October 2023 were approved as a correct record.

6. Chair's Update

The Mayor, Tracy Brabin, opened the meeting by thanking Leeds Library for hosting the Committee. The Mayor then invited a representative of the Library, lan Harker, to provide a brief overview of the Library and the work they do.

lan Harker welcomed everyone and proceeded to take the Committee through 250 years of history of the Leeds Library. Ian stated that the organisation was founded in 1768, making it the oldest member subscription library in the UK. He mentioned that they had moved into the current building in 1848 due to running out of room for books, and informed Committee members that the room they were sitting in was over 145 years old. Ian observed that the galleries were later added to make room for more books.

lan explained that since 2008, the organisation had become a charity, and they had been working hard to increase their membership, now having more members than ever. In June 2024, they planned to hold events for Leeds Bookfest and partnering with other organisations such as Leeds 2023 and the Book Trust. He further stated that they were in the process of expansion by buying the adjacent building and were halfway through the project.

This expansion would create a space for culture, arts, learning, and education,

making them the oldest cultural education organisation but creating the newest space. Ian also mentioned that Joseph Priestly was a famous alumnus, and highlighted Sarah Dodd as a novelist.

lan mentioned that Sarah Dodd had launched her book in the same room during the Leeds Literary Festival, which they were hoping would encourage more people to become writers. Ian concluded by expressing his excitement that Leeds Library were able to host the Committee that afternoon. The Mayor thanked Ian for his remarks.

The Mayor observed that an event will be hosted at Leeds Library by the Inclusive Growth Network on 20th February 2024, where West Yorkshire's approach to culture and creative industries had been discussed.

The Mayor commented that the Combined Authority were pleased to announce the appointment of Helen Pheby as the new Head of Culture, Heritage, and Sport. The Mayor mentioned that Helen was joining from the Yorkshire Sculpture Park, bringing with her a wealth of experience in the culture sector. The Mayor then noted that the Northern Creative Corridor was also developing well and asked for interest from members in joining up for specific workshops.

The Mayor mentioned that since the last Committee meeting, representatives from the Combined Authority had been delighted to attend soft launch events for both Wakefield and Calderdale's years of culture programs, which had been inspirational.

The Mayor informed the Committee that the Launchpad Conference would be taking place on 1st March 2024, hosted by Leeds Beckett University, and had announced its first speakers, including UK Music Interim CEO Tom Kiehl, Music Managers Forum CEO Anabelle Coldrick. The Mayor stated that panels included How Tech is Shaping the Music Landscape, Northern Investment: Bringing new opportunities to the region, and a Northern Venues Roundtable featuring two of the Committee's members, Nathan Clark and Nicky Chance-Thompson.

The Mayor mentioned that Independent Venue Week would take place between the 29th of January and 4th of February, with events taking place across West Yorkshire, and that officers would share a link after the meeting.

The Mayor reported that Bradford Live had announced the first events as part of its program in Autumn 24. Additionally, Kaiser Chiefs, Yard Act, and English Teacher had all announced new albums to be released in the next few months.

The Mayor informed members that Bradford Libraries were currently delivering a £250k program of capital investment in 10 libraries across the district. The Mayor noted that most of the funding had come from ACE Libraries Improvement Fund and was being used to make adaptations to library buildings for more flexibility in community and partner use, such as movable shelving, meeting rooms, and 1:1 pods.

The Mayor said that the Committee might also be interested in the publication of a new review of English Public Libraries, and that officers would share a link to the report after the meeting. The Mayor reported that at Leeds Beckett University, Dr Oliver Bray had performed a reading of A Christmas Carol from start to finish in City Square last month.

The Mayor mentioned that the Leeds School of Arts had hosted incredible performances as part of the Transform 23 International Festival.

The Mayor stated that the Leeds Society of Architects, in conjunction with Leeds Beckett University, Leeds Civic Trust, and RIBA, were excited to announce the return of the popular 4 x 4 talk series for 2024. The Mayor added that it was due to be held across four Thursday evenings in February, with conversations about architecture, urban design, the arts, culture, and sustainability.

The Mayor reported that in the world of sport, Rob Burrows and Kevin Sinfield had been awarded CBEs in the New Year's Honours list for their work in fundraising to combat motor neurone disease. The Mayor noted that earlier that month, in December, Kevin Sinfield had completed his '7 in 7 in 7' challenge, in which he ran seven ultramarathons in seven cities across Britain and Ireland in seven days.

The Mayor informed the Committee that as part of Wakefield's Year of Culture, Our Year, there was a Moving Festival including organised walks, bike rides, and a series of sport and physical activity events. The Mayor noted that Active Bradford had launched their district wide 'Every Move Counts' strategy the previous week.

The Mayor reported that Bradford City Community Foundation had also launched a new initiative to support the vulnerable and/or homeless, serving hot food and drinks every Thursday.

The Mayor mentioned that recent Active Lives results, which involved 27,000 children and young people, showed a 6% increase in children and young people activity levels since the baseline of five years ago. The Mayor concluded her remarks by observing that it was a recovery from a reduction during the Covid period, outperforming the national average increase of 3.8%.

7. Delivery Update

The Committee considered a report from the Director of Inclusive Economy, Skills, and Culture, providing an update on the You Can Make It Here programme.

Officers introduced the report which explained that the programme aligns with the Mayor's Creative New Deal, emphasising the Skills and Business themes. Additionally, the report covered wider skills and business support across Creative Industries, Culture, Heritage, and Sport. Officers referred to schemes such as the Events and Venue Accessibility Resource, Freelance and Micro-Business Support, Create Growth Programme, Year of Culture Knowledge Transfer, Mayor's Screen Diversity Programme, Creative Catalyst, and the

Heritage and Sport Asset-Owning Business Support Pilot. The report also highlighted progress on the British Library North project and the ongoing Young Poets Laureate initiative.

Members made the following observations:

- Mayor Brabin encouraged Committee members to suggest venues for You Can Make It Here, particularly those that would benefit from improved disability access. The Mayor also mentioned the Spirit of 2012 funding secured by Leeds and Bradford, aiming to share knowledge across the region.
- Mayor Brabin had previously raised that there wasn't a BBC Writer's Room in the region, and had raised the matter with Director General, Tim Davey on several occasions. The Mayor mentioned that the Combined Authority were working on projects to support writers. The Mayor also suggested hosting a music workshop as the next step and emphasised the need to consult with stakeholders on heritage initiatives.
- A member noted a positive cultural project which advanced with £1 million in grants from the government's Culture Recovery Fund and Historic England. Temple Works, a former flax mill in Holbeck, Leeds would be undergoing major repairs as part of an exciting new chapter in the regeneration of the building and surrounding area. The Mayor also observed that it was a phenomenal project.
- Committee members expressed appreciation for the progress made and welcomed the increased capacity in the Culture, Heritage and Sport team at the Combined Authority.

Resolved:

- i. That the Committee noted the content of the report and feedback provided.
- ii. That the Committee noted the updates on the You Can Make It Here programme and the wider skills and business Creative Industries, Culture, Heritage and Sport support.
- iii. That the Committee agreed to share the Create Growth Programme opportunity in their networks.

8. Local Visitor Economy Partnership Update

The Committee considered a report from the Director of Inclusive Economy, Skills, and Culture, which updated members on the West Yorkshire Local Visitor Economy Partnership (LVEP).

Officers introduced the report. In July, VisitEngland approved the joint application by the West Yorkshire Combined Authority (CA) and the five Local

Authorities for LVEP accreditation. The report provided an overview of LVEP developments, including the Destination Management Plan's activities and an emerging funding proposal. Officers explained the key context, emphasising the importance of the visitor economy in the CA's Culture, Heritage, and Sport Framework and the West Yorkshire Investment Strategy. Progress since the last update included the inaugural LVEP Board meeting, discussions with VisitEngland, and a workshop to prioritise Destination Management Plan activities. The LVEP's goals included sustainable tourism, inclusive growth, and equality and diversity considerations. The report highlighted the submission of a business case for £500,000 funding, with final approval expected in March 2024.

Members made the following observations:

- Mayor Brabin emphasised the significance of storytelling through tourism for West Yorkshire and highlighted Culture as an important offering to the public. The LVEP progress report marked a significant milestone for the sector.
- Mayor Brabin also stressed the importance of her role as the chair of the LVEP board and the need for Visit England's support given that West Yorkshire is not mentioned anywhere on their website. She underscored West Yorkshire's strong cultural offer and the potential to package art, sculpture, and sports opportunities.
- A member raised concerns about navigating the broader tourism offer in West Yorkshire, emphasising the need for economic links and marketing as a combined regional offer. The member suggested building regional specialties and focusing on collaboration and resource-sharing. Both the member and officers agreed on the importance of partnerships to maximise impact.

Resolved:

- i. That the Committee noted the contents of the report.
- ii. That the progress of the LVEP scheme be noted.
- iii. That feedback on the prioritisation of the Destination Management Plan (DMP) activities be noted.

9. Economic and Sector Reporting

The Committee considered a report for information from the Director of Strategy, Communications, and Intelligence, aimed at providing an update on the latest economic data related to the sector.

Officers introduced the report, summarising the mixed national economic context. Employment in arts, entertainment, and recreation showed modest growth, but remained below pre-pandemic levels. Information and Communication employment increased, with strong pay growth, though it appeared to flatten recently. Arts, entertainment, and recreation sector output

grew, while vacancies and online job postings declined. The report detailed sector-specific data, including employment, pay, vacancies, online job postings, and business counts in West Yorkshire. Despite growth until the pandemic, the Creative sector since seen some decline in businesses, particularly in IT, software, and computer services.

Members made the following observations:

- A member discussed the impact on connected industries, such as
 hospitality, experiencing a decline in alcohol sales and disposal income,
 affecting cultural sectors like music. The member advocated for a lower
 VAT rate in hospitality. The Mayor asked officers to consider the merits
 of writing to the Treasury to advocate support for this proposal.
- A member emphasised the financial challenges faced by stadiums and other such venues, citing the example of Huddersfield Giants, and the need for innovative revenue generation.
- A member noted the strain on local government and the potential impact on job availability in the sector due to financial constraints.
- A member highlighted temporary spikes in visual art jobs, citing Bradford 2025's recruitment efforts, which could lead to a false increase in recent months.
- A member highlighted the perpetual recruitment crisis in the subsidised cultural sector.
- A member raised concerns about possible penalties for organisations not achieving outcomes in their bids, considering the fluid nature of creative arts.
- A member mentioned the challenges faced after Covid, with many organisations losing personnel but recovering slowly, and wondered about the impact on the sector now that Leeds 2023 has concluded.

Resolved:

- That the Committee noted the content of the report and the feedback provided.
- ii. That the Committee noted the messages from the report.

10. Progress Against Culture, Heritage and Sport Framework

The Committee considered a report from the Director of Inclusive Economy, Skills, and Culture, which provided members with a summary update on progress made against the Culture, Heritage, and Sport Framework.

Officers introduced the report. Approved in October 2022, the framework outlines ambitions and priorities for culture, heritage, and sport in the region.

The report presented a table summarising programs delivered across the Combined Authority under the framework themes of People, Place, Skills, and Business. Notable initiatives included supporting our years of culture, and various projects supporting skills development, business growth, and cultural events.

Appendix 1 provided detailed information on specific interventions, with data from Leeds 2023 and Kirklees Year of Music pending further evaluation.

Members made the following observations:

- A member raised concerns about how engagement was being measured, questioning whether they truly reflected real participation or were potentially manipulated. The member urged the use of more accurate assessments. Officers responded by acknowledging the challenge and emphasised the importance of evaluating schemes fairly, considering both underperformance and overperformance.
- Members discussed the emphasis on participant numbers and the need to consider the impact on people's lives, particularly those from diverse groups.
- A member stressed the importance of capturing real success stories nationally through accurate data collection.

Resolved:

- i. That the Committee noted the contents of the report and the feedback provided.
- ii. That the Committee noted the update on work taken to progress the Culture, Heritage and Sport Framework.

11. Date of Next Meeting

It was noted that the next meeting of the Culture, Heritage and Sport Committee was scheduled to be held on 13 March 2024.



Report to:	Culture, Heritage and Sport Committee
Date:	16 March 2024
Subject:	Yorkshire Sport Presentation
Director:	Felix Kumi-Ampofo, Director, Inclusive Economy, Skills and Culture
Author:	Yusuf Ukadia, Policy Officer, Culture, Heritage and Sport

Is this a key decision?	□ Yes	⊠ No
Is the decision eligible for call-in by Scrutiny?	□ Yes	⊠ No
Does the report contain confidential or exempt information or appendices?	□ Yes	⊠ No
If relevant, state paragraph number of Schedule 12A, Local Government Act 1972, Part 1:		
Are there implications for equality and diversity?	☐ Yes	⊠ No

1. Purpose of this Report

1.1 This presentation is to provide committee members with an update of the current intelligence regarding the contribution that sport and physical activity makes to the West Yorkshire Plan, along with an overview of the structures and work taking place to make it easier and more enjoyable for people to be active across West Yorkshire.

2. Information

2.1 Yorkshire Sport Foundation is one 43 Active Partnerships across England covering the two sub-regions of West Yorkshire and South Yorkshire. It is primarily funded through Sport England lottery funding and acts on behalf of Sport England at a local level. Its role is to create better connections, influence on behalf of the sector and support organisations and people to plan and deliver an environment that makes it easier and more enjoyable to be active. As part of its remit, it provides management capacity to support the development and operation of the District Activity Partnerships.

- 2.2 Over the last few months, Yorkshire Sport Foundation has been gathering intelligence regarding the extent to which sport and physical activity contributes to the outcomes of the West Yorkshire Plan. The evidence will be presented at the meeting for Board members to discuss.
- 2.3 It is well documented that sport and physical activity contributes to wider social and economic outcomes through:
 - Physical wellbeing
 - o Mental wellbeing
 - o Individual development
 - o Social and community development
 - o Economic development
- 2.4 For a number of years, each of West Yorkshire's districts has been putting in place collaborative structures to plan and deliver the conditions that will enable people to be active and play sport. Each is delivering a strategic plan, focussed on addressing inequalities within participation and also using sport and physical activity to tackle wider inequalities. Calderdale and Bradford districts have benefitted from focussed Sport England investment of over £7m and £11m respectively over the last five years as part of small number of Local Delivery Pilots. The programme is now being replaced by a larger number of 'Place Based Partnerships' that will be identified across the country; all five West Yorkshire Districts have been identified in the first phase of implementation. Whilst the funding for each of the Partnerships will not to be the level of the original Local Delivery Pilots, this remains a significant opportunity for West Yorkshire to take a step change in its approach to sport and physical activity.

The 'whole systems approach' being adopted emphasises that solutions to creating the environment for people to be active are largely found within local neighbourhoods and communities. Targeted work will continue to take place to work with people in those communities who are facing most inequalities. There is an opportunity, by working with cultural partners, to widen the scope of this work to ensure a more holistic approach is taken to support the creation of opportunities across our communities. This communities approach often needs to be supported by changes in policies and strategies at a District and sub-regional level that can unlock resources and remove barriers. Work is currently underway to ensure sport and physical activity can be embedded across as many areas of work as is possible and relevant.

- 3. Tackling the Climate Emergency Implications
- 3.1 There are no climate emergency implications directly arising from this report.
- 4. Inclusive Growth Implications
- 4.1 There are no inclusive growth implications directly arising from this report.
- 5. Equality and Diversity Implications



5.1 There are no equality and diversity implications directly arising from this report.

6. Financial Implications

6.1 There are no financial implications directly arising from this report.

7. Legal Implications

7.1 There are no legal implications directly arising from this report.

8. Staffing Implications

8.1 There are no staffing implications directly arising from this report.

9. External Consultees

9.1 No external consultations have been undertaken.

10. Recommendations

- 10.1 That the Culture, Heritage and Sport Committee notes the presentation from Yorkshire Sport Foundation.
- 10.2 The committee considers how they can champion sport & physical activity in the region so that the benefits outlined can be best realised.
- 10.3 The committee considers how the CA and partners can increasingly work together within communities to create broader opportunities to experience culture, sport and physical activity.
- 10.4 The committee considers how sport & physical activity should be represented in the CA plans post 2025.
- 10.5 The committee considers how sport & physical activity should be represented in the Economic Strategy.

11. Background Documents

There are no background documents referenced in this report.

12. Appendices

None.



Sport and Physical Activity across West Yorkshire 13th March 2024







Contribution to the West Yorkshire Plan

A **prosperous**West Yorkshire

- Employment and jobs in the sector
- Productivity of the workforce
- Employment schemes through sport
 - National and international events
 - Visitor economy
 - Volunteering and value of voluntary sports clubs

A happy and healthy West Yorkshire

- Physical health
- Mental Health
- Community connectivity through sport
- Reduced isolation and loneliness
- FUN

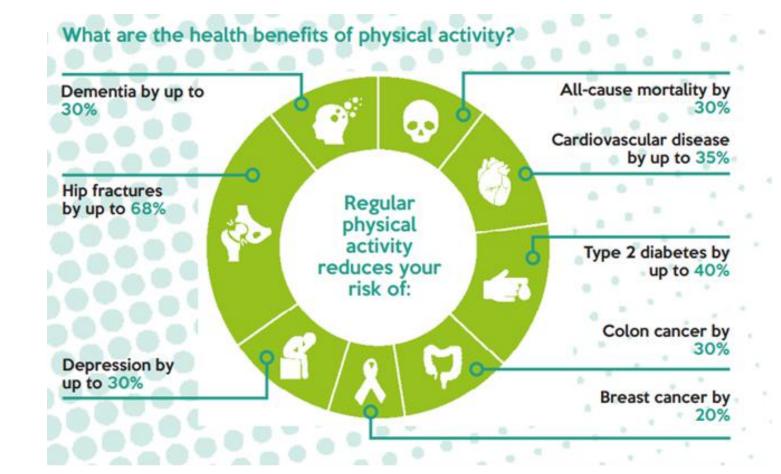
A well connected
West Yorkshire

Walking, cycling and scooting A **sustainable** West Yorkshire

- Supporting active travel
- Access to green and blue space
- A sustainable sports sector

A **safe** West Yorkshire

- Community connectivity through sport
- Diversionary activities
- Personal development and responsibility through sport

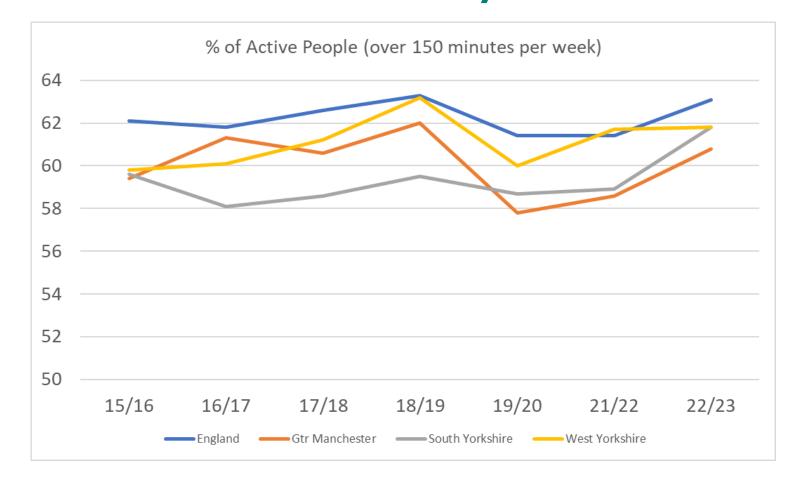








Current Activity levels – over 150 minutes

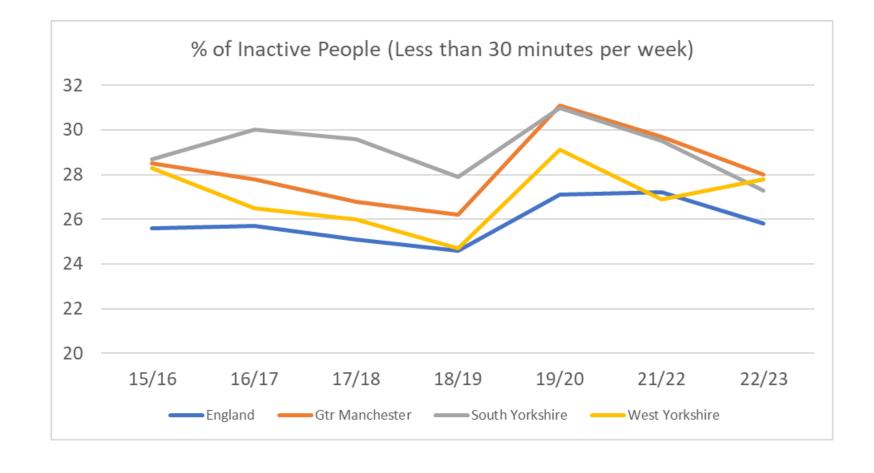








Current Activity levels – less than 30 mins







England Inequalities

Summary of demographic differences

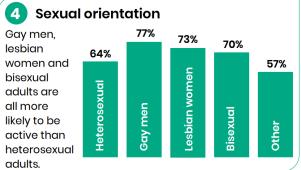
Our data shows there are significant inequalities:

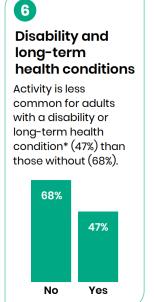
Gender 66% 61% 59% Men (66% or 14.7m) are more likely to be active than women (61% or 14.2m) and those who describe themselves in Male Female another way (59% or another 0.2m).

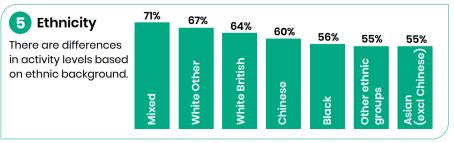
Socio-economic groups Those from lower 73% social groups 62% (NS-SEC 6-8*) 53% are the least likely to be active (53%). NS-SEC NS-SEC NS-SEC 1-2 3-5 6-8

*See our definitions page **Link to data tables** for the full definition of

3 Age 70% 66% **Activity levels** generally decrease with age, with the sharpest decrease coming at age 75+ (to 41%). 16-34 35-54 55-74







62%

41%

75+





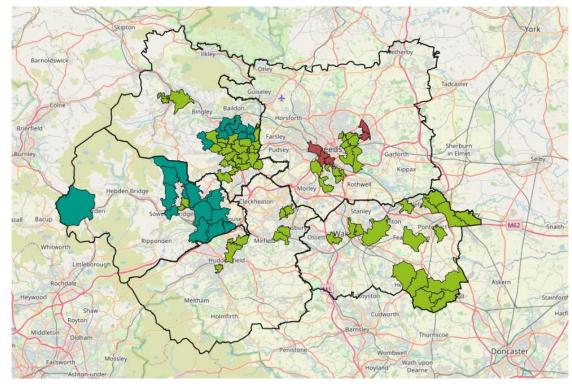








Community Place Based Working













Place Based Partnerships







Active Communities

Neighbourhoods and communities will be vibrant and connected through local people creating a range of easy and enjoyable opportunities to be active.







Sport

There are inclusive, safe and accessible. formal and informal high quality sports opportunities at every level, and easy progression for talent to flourish.



Where we all live, work and play will be designed to make it easy to be active. Green, blue and open spaces will be open to make the most of our natural settings. Our spaces and places will be safe, accessible and inclusive for local people.







Active Schools

All children and young people will be active for at least 30 minutes within the school day and early years' settings will provide the foundations for an active life.



Physical activity will play a major role within health and care systems so that everyone can enjoy more healthy years of life.







Public Campaigns

Regular, population and targeted, effective public campaigns will connect and inspire people from all backgrounds to be active.

Active Travel

It will be easy to make journeys by walking and cycling to connect people with employment, education, leisure and tourism. Everyone can access these journeys that are integrated into the wider public transport system.

Active Workplaces

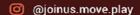
Employers encourage and support their people to be physically active throughout their working day.

JU:MP Neighbourhood Approach

joja vš. Moye.Play.

Whole system working for active children and families







West Yorkshire Added Value

 Working together across West Yorkshire where it is appropriate to do so







West Yorkshire Public Leisure Vision

Our Vision

West Yorkshire's high performing public leisure facilities are recognised as essential components of healthy, vibrant and active communities, providing opportunities to learn to swim, playing their part in preventative and clinical pathways and providing opportunities for an active life for those people who face the most inequalities.

A key part of provision

Our Themes

community

- Co-location of services
- Safe, attractive environments
- Health pathways
- Public health messaging
- Social prescribing
- Collective product delivery

A key part of local preventative Health & Wellbeing provision

- Community development programmes
- Targeted programmes
- Discretionary pricing
- Other community provision
- Major local employers, especially u25's

Every child can swim

- School learn to swim programmes
- Community learn to swim programmes
- Targeted family programmes

Financial stability

- Balanced universal/ commercial and targeted provision
- Investment into efficient use of resources
- Collaborative working: establishing long-term partnerships

Our Underpinning Work

Skilled and motivated workforce

Reframing Public Leisure Provision across West Yorkshire

Evidence led, through the effective use of data, insight and local intelligence

Our Principles

Fun & Enjoyment

Diversity and Inclusion

Positive behaviour change

Collaboration

Environmentally Friendly





















West Yorkshire Added Value

- Working together across West Yorkshire where it is appropriate to do so
- Learning and sharing together
- Amplifying the 'Be Active' messages; articulating a 'West Yorkshire Ambition' that adds weight to the district strategies
- Embedding sport and physical activity in strategic plans and policies so that it contributes to its full potential
- Connecting 'health' and 'economic' agendas
- Closer collaboration between culture, heritage and sport





West Yorkshire Questions

- Is there value in creating a 'West Yorkshire Ambition/Vision'?
- Do we need 'oversight' of sport and physical activity across West Yorkshire that is connected to and connects the health and economic structures?
- What are the priorities for joint work that will make the greatest impact on achieving the outcomes of the West Yorkshire Plan?
- Is there value and an appetite for culture, heritage and sport work more collaboratively on specific initiatives? E.g. focus communities work, health pathways













Report to:	Culture, Heritage and Sport Committee
Date:	13 th March 2024
Subject:	British Library North
Director:	Liz Hunter, Director of Policing, Environment and Place
Author:	Kate Thompson, Head of Economic Implementation

Is this a key decision?	☐ Yes	⊠ No
Is the decision eligible for call-in by Scrutiny?	☐ Yes	⊠ No
Does the report contain confidential or exempt information or appendices?	□ Yes	⊠ No
If relevant, state paragraph number of Schedule 12A, Local Government Act 1972, Part 1:		
Are there implications for equality and diversity?	⊠ Yes	□ No

1. Purpose of this report

- 1.1 To update the Committee on progress with the British Library North capital project.
- 1.2 To seek comments from the Committee on future engagement preferences in respect of the British Library North capital project.

2. Information

Background

1.1. On 11th March 2020, the Combined Authority and district partners agreed a devolution deal with HM Government which included £1.8bn of government investment and new responsibilities together with a range of devolved functions and powers. From this, a £25 million Heritage Fund was allocated to support the establishment of a potential British Library North in Leeds on the following terms:

"In recognition of West Yorkshire's ambition for the conservation and re-use of heritage buildings, the government will provide West Yorkshire combined Authority with £25m to establish a Heritage Fund. This will support the work of Leeds City Council with the British Library on establishing a potential 'British Library North'. The funding will be paid into the West Yorkshire Combined Authority Investment Fund in 2020/21. It is provided by Government on the understanding that the West Yorkshire Combined Authority will



provide this funding where needed to enable the British Library to find an appropriate site in Leeds for a British Library of the North."

- 1.2. Working with Leeds City Council, the British Library assessed potential locations across the city and in 2020 it was announced that Temple Works was the preferred site for the new British Library North with an aim to establish a new 8,000m² facility, including learning, community, research, business incubation, events, and exhibition space.
- 1.3. At the Combined Authority meeting on 29 July 2021, the Strategic Outline Case (SOC) for the project was approved, together with £5.35 million development costs. The £5 million development costs were allocated in order to determine affordability of the scheme at Temple Works as well as to work up the Outline Business Case. The approval included a further £0.35 million for programme management costs within the Combined Authority to support the scheme over the lifetime of the project.
- 1.4. The second phase of funding is subject to further approval and will request the remaining Devolution funds of £19.65 million for the delivery of a new British Library facility either at Temple Works or an alternative location in Leeds if Temple Works proves unviable.
- 1.5. Temple Works is a Grade I listed building and one of the most significant industrial heritage assets in the north of England. The building has been vacant since 2004 and suffered a partial collapse in 2008, severely restricting safe access to the building due to the risk of sudden catastrophic structural failure. The building was acquired by Commercial Estates Group (CEG) in 2018, and prior to its acquisition, there had been efforts to find suitable alternative uses, but the significant costs associated with its restoration has prevented the development of a viable commercial proposition to date.
- 1.6. Temple Works is in the Holbeck South Bank area of Leeds City Centre and is a key spatial priority area for the Combined Authority. The site has a significant role to play in addressing disconnect and deprivation challenges in one of the most disadvantaged neighbourhoods in the region. The British Library, with support of the Council, have an ambition for a high quality and culture-led development that will enhance the built environment through a people-centred approach to placemaking and growth. The scheme is aligned with local strategic growth priorities as identified in the Leeds Local Plan Core Strategy and in wider planning and regeneration policies in the area.

Current status of the British Library North project

2.7 CEG have completed enabling works to the Counting House, adjacent the main Temple Works building, as part of their own investment activity and in order to facilitate the first cohort of Forging Futures¹ students in early 2024. This work has been funded by CEG.

¹ The Forging Futures Campus is CEG's pioneering skills centre based at Kirkstall Forge. The Campus provides trade and professional apprenticeships, employability skills training courses as well as site visits and work experience for students and local people.



- 2.8 The British Library has completed RIBA Stage 1 concept design to help shape the design and development of a British Library North facility and better contextualise what a British Library North is (for any location). This work has been funded through the development costs detailed in paragraph 2.3.
- 2.9 In parallel to the capital infrastructure project at Temple Works, the British Library are delivering a range of revenue projects with communities in Leeds and the wider West Yorkshire region, including projects focused on Holbeck communities, adjacent to the Temple Works site. A few examples of recent and forthcoming projects include:
 - The British Library's weekly creative engagement programme for young people aged 10-14 who live in Beeston and Holbeck, 'Get Creative', which began in February 2024, with the programme inspired by British Library collections.
 - 'Myths and Legends of South Leeds', a film co-created with students at Elliott Hudson College, and with showings in community venues and libraries.
 - A primary school workshop programme supporting literacy outcomes for key stage two children across Leeds.
 - 'Mapping our Better Life' exhibition and therapeutic arts project, with unaccompanied asylum-seeking young people - in partnership with Leeds Playhouse.
 - 'Becoming the Brontës' exhibition of rare, original items relating to the Brontës in partnership with the Brontes Parsonage Museum.
- 2.10 All partners remain committed to unlocking and progressing the British Library North project, together with the opportunity that Temple Works provides. The main capital infrastructure project is extremely complex and since SOC approval, partners including the British Library, Leeds City Council, the Combined Authority and CEG and technical advisors have been working hard to determine the best route to safely access the building at Temple Works to undertake the necessary feasibility work and surveys. The next steps are likely to require an update to the scope of the existing Combined Authority funding approval in order to move the project through to the next stages of feasibility work.

Committee Oversight

2.11 The Combined Authority approved delegation of approvals for the British Library North scheme to the Culture, Heritage and Sport Committee on 29 July 2021. Due to the wider regeneration focus and place-making opportunities of the capital scheme, at its meeting on 14th March 2024 an updated delegation is being sought from the Combined Authority to the Place, Regeneration and Housing Committee for future approvals in relation to the British Library North capital project. It is proposed that the Combined Authority's Culture, Heritage and Sport Committee will then be able to utilise its insight and expertise in relation to the cultural opportunity that the end use of the British Library North scheme



provides to the region. On that basis the Committee are asked to consider how they wish to be engaged with the capital project and its progress beyond the formal committee cycle.

2. Tackling the Climate Emergency Implications

3.1 Whilst there are no immediate Climate Emergency implications from this decision, the British Library North project as currently envisaged at Temple Works involves the reuse of an 'at risk' Grade I Listed Building on a brownfield site and works to the building could incorporate a range of energy efficient design solutions. Temple Works is in a central location close to Leeds railway station and is accessible by public transport, and well-established walking and cycling routes. A Carbon Impact Assessment will be undertaken as part of the project business case development to ensure the project delivers on key organisational and legislative policies.

3. Inclusive Growth Implications

4.1 Whilst there are no immediate Inclusive Growth implications from this decision, the regeneration of the South Bank forms a key part of the Leeds Inclusive Growth Strategy and is a priority area of growth in Leeds City Centre. This provides an opportunity to address historic disadvantage in south Leeds and to generate inclusive growth outcomes in one of the most deprived neighbourhoods of West Yorkshire and nationally.

4. Equality and Diversity Implications

- 5.1 The British Library is committed to supporting economic growth, innovation, and social and cultural renewal, as part of its mission to make its intellectual heritage accessible to everyone. This includes establishing a second city-centre presence in the UK to enable it to reach communities that are not well served by the library's existing culture, research and learning provision, which is primarily accessible on site in London (St Pancras). The British Library identified Leeds as their preferred location based on its catchment, accessibility, the diversity of the population, its connectivity, and the ability to be supported by their existing storage and research facilities located at Boston Spa, near Wetherby.
- 5.2 A project level equality impact assessment (Stage 1) was completed as part of the Strategic Outline Case and will be updated to Stage 2 assessment as the project progresses through the Assurance Framework.

6. Financial Implications

6.1 The Combined Authority has previously agreed development funding for £5.35 million to progress the project. The Combined Authority has entered into a grant funding agreement (up to £283,554) with Leeds City Council to cover the RIBA Stage 1 costs of the British Library and the Council's reasonable project management costs.



7. Legal Implications

7.1 There are no immediate legal implications resulting from this report.

8. Staffing Implications

8.1 There are no immediate staffing implications resulting from this report.

9. External Consultees

9.1 No external consultations have been undertaken.

10. Recommendations

10.1 That the Committee notes the contents of the report and provides any comments, including on the Committee's future engagement with the British Library North capital project outside of the formal committee cycle.

11. Background Documents

11.1 There are no background documents referenced in this report.

12. Appendices

12.1 None.

